

Territory of Suam
Office of the Governor
Agana, Guam 19910

U.S.A.

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MAR 05 1982

Honorable Thomas V.C. Tanaka Speaker Sixteenth Guam Legislature Post Office Box 373 Agana, Guam 96910

Dear Mr. Speaker:

I have today signed into law Bill No. 593, now Public Law 16-66, the Guam Economic Development Authority Project Revenue Bond Act. However, the bill as enacted requires amendment to an administrative provision in order to fulfill its intent.

Section 2 of the law provides that the Legislature may reject within 45 days the terms and conditions of the issuance of the bonds. The 45-day waiting period and the possibility that the Legislature may reject the terms and conditions of the bond may serve to eliminate a potential market of bond buyers and project developers. It is understandable that a potential buyer and project developer would not initiate lengthy negotiations and incur expenses when there exists a possibility that the terms and conditions would be rejected. Section 2 is a deterrent in our efforts to attract investors under this program.

I am therefore transmitting to you a proposed bill which would amend Section 2 and remove the obstacles it represents. The terms and conditions of the project revenue bonds would be as specified in Rules and Regulations promulgated by GEDA. The use of rules and regulations, which are approved by the Legislature under the Administrative Adjudication Law, would remove the problems that exist in Section 2.

I believe the law as amended reflects a progressive position in delivering a viable program to contribute growth to the economy, increase employment opportunities, and, most important of all, to focus on and attract potential project developers and investors. In this manner, Guam's needs for facilities, improvements, and employment within the private sector will be addressed.

I urge your speedy and favorable consideration of this matter.

Sincerely yours,

PAUL M. CALVO 1600415

Enclosure

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SIXTEENTH GUAM LEGISLATURE 1982 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 593, "An Act providing for the construction, acquisition, financing and selling and leasing of manufacturing, industrial, commercial and other employment promoting facilities; providing for the issuance of bonds of the Authority and the terms and security thereof and for other purposes", was on the 2nd day of February 1982, duly and regularly passed.

THOMAS V.C. TANAKA Speaker

ATTESTED

THOMAS C. CRISOSTOMO Legislative Secretary

This Act was received by the Governor this 22 nd day of Edward, 1982, at 11:30 o'clock A.M.

SHERRA L. FRANCISCO Assistant Staff Officer Governor's Office

APPROVED:

PAUL M. CALVO Governor of Guan

DATED: MAR 05 1982

P.L. 16-66

SIXTEENTH GUAM LEGISLATURE 1982 (SECOND) Regular Session

Bill No. 593

Introduced by: Committee on Rules, at the request of the Governor

AN ACT PROVIDING FOR THE CONSTRUCTION, ACQUISITION, FINANCING AND SELLING AND LEASING OF MANUFACTURING, INDUSTRIAL, COMMERCIAL AND OTHER EMPLOYMENT PROMOTING FACILITIES; PROVIDING FOR THE ISSUANCE OF BONDS OF THE AUTHORITY AND THE TERMS AND SECURITY THEREOF AND FOR OTHER PURPOSES.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:
Section 1. Subsection (a) of Section 53552 of the
Government Code is amended by adding a new paragraph at the end
of the subsection to read:

"The Legislature hereby further finds and determines that there exists in the territory conditions of substantial and persistent unemployment, thus adversely affecting the economy of our island and the prosperity, safety, health and general welfare of its inhabitants and their standard of living; and that the availability of financial assistance and suitable facilities are important inducements to new and varied employment promoting enterprises to locate in the territory, and to existing enterprises to remain and expand in our island. The provision of buildings, structures and other facilities to increase opportunity for employment in manufacturing, industrial, commercial, recreational, retail and service enterprises in the territory is in the public interest and is a public purpose to induce and accelerate opportunity for employment in such enterprises. In order to aid in supplying these needs and to

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assist in the immediate reduction of unemployment and to prowide sufficient employment for the citizens of the territory in the future, it is necessary and in the public interest to aid and encourage the immediate commencement of new construction projects of all types. The availability of financial assistance by the territory will reduce present unemployment and improve future employment opportunities by encouraging and inducing the undertaking of such construction projects, the location, retaining or expanding of employment promoting enterprises within the territory. By virtue of the territory's architectural and cultural heritage, its positions as principal centers of communication and transportation, this government is capable of ameliorating the conditions of deterioration which impede sound community growth and development; and that building a proper balance of industrial and commercial facilities and increasing the attractiveness of the territory to persons of all income levels is essential to the territory as a desirable place to live, work, shop and enjoy life's amenities; that the accomplishment of these objectives is beyond remedy solely by regulatory process and cannot be dealt with effectively by the ordinary operations of private enterprise without the powers provided herein, and that the exercise of the powers herein provided is critical to continuing the process of revitalizing the territory and will serve an urgent public use and purpose. In order to aid in remedying the aforesaid conditions and to further and implement the purposes of this Title, the authority and powers conferred under this Title and expenditure of money pursuant thereto constitute a serving of a valid public purpose and

that enactment of the provisions of Chapter I-A of this
Title is in the public interest and for the public benefit
and good and is so declared to be as a matter of expressed
legislative determination."

Section 2. A new subsection (k) is added to Section 53552 of the Government Code to read:

"(k) The Corporation shall act as a central financial manager and consultant for those agencies or instrumentalities of the government requiring financial guidance and assistance. Such technical assistance by the Corporation shall include but not be limited to obtaining of funds through bond or other obligations, structuring such bond issuances, preparation and dissemination of financial and investment information, including bond prospectuses, development of interest among investment bankers and bond brokers, maintenance of relationships with bond rating agencies and brokerage houses and, generally, acting as the centralized and exclusive financial planner and investment banker for all the agencies and instrumentalities of the government. For purposes of this subsection, 'agencies and instrumentalities of the government' include but are not limited to such public corporations as the Guam Economic Development Authority, the Guam Telephone Authority, the Guam Power Authority, the Port Authority of Guam, the Guam Airport Authority, the Guam Memorial Hospital Authority, the University of Guam, and all other agencies or instrumentalities of the government given the power, now or in the future, to issue and sell bonds or other obligations for the purpose of raising funds. Such agencies and instrumentalities of the government shall issue bonds and other obligations only by means of and through the agency of the Corporation, and each such agency or instrumentality shall furnish the Corporation long-term

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Section 3. Chapter I-A is added to Title LIV of the Government Code to read:

United States."

"Chapter I-A

Guam Economic Development Authority
Project Revenue Bonds

estimates of financial needs so that the Corporation can

coordinate a long-term plan for obtaining necessary funds for

all such agencies and instrumentalities on a rational, non-

competitive and efficient basis. The Corporation shall not

issue or sell any bond without the approval of the Legisla-

ture of the terms and conditions of the issuance of the bonds.

The failure of the Legislature to adopt a resolution reject-

within forty-five (45) calendar days of the date of its sub-

mission to the Legislative Secretary shall be concurrence to

the issuance of the bonds. For the purposes of this subsec-

tion, the terms 'bonds or other obligations' does not include

an instrument evidencing debt for a term of one year or less.

This section shall not apply to those bonds or other obliga-

tions which are sold by an agency of the Government of the

ing the terms and conditions of the issuance of the bonds

Section 53588. Short Title. This chapter may be cited as the "GEDA Project Revenue Bond Act of 1982".

Section 53588.01. Definitions. As used in this chapter or in any indenture entered into pursuant thereto, unless a different meaning clearly appears from the context:

- (a) 'Authority' means the Guam Economic Development Authority, created by Public Law 8-80, as amended, Eighth Guam Legislature.
- (b) 'Board' means the Board of Directors of the Guam Economic Development Authority.

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- (c) 'Governor' means the Governor of Guam.
- (d) 'Legislature' means the Legislature of Guam.
- (e) 'Bonds' or 'Project Revenue Bonds' means bonds or other obligations, including loan agreements, notes, pass-through certificates, installment bonds, short term obligations, commercial papers and such other obligations evidencing debt of the Authority, issued by the Authority pursuant to this chapter.
- (f) 'Persons' means any person, including individuals, firms, partnerships, associations, societies, trusts, public or private corporations, or other legal entities, including public or governmental bodies as well as natural persons. 'Person' shall include the plural as well as the singular.

(g) 'Cost' means:

- (1) the cost of acquisition, construction, reconstruction, repair, alteration, improvement and extension of any building, structure, facility, including water transmission facilities or other improvements;
- (2) the cost of machinery and equipment, the cost of acquisition, construction, reconstruction, repair, alteration, improvement and extension of pollution control devices, equipment or facilities;
- (3) the cost of lands, rights-in-lands, easements, privileges, agreements, franchises, utility extensions, disposal facilities, access roads and site development deemed by the Authority to be necessary or useful and convenient for any project or in connection therewith;

- (4) discount on bonds, costs of issuance of bonds, engineering and inspection costs, costs of financial, legal, professional and other estimates and advice;
- (5) organization, administrative, insurance, guarantee, operating and other expenses of the Authority or any person prior to and during any acquisition or construction, and all such expenses of the Authority or any person prior to and during any acquisition or construction, and all such expenses as may be necessary or incident to the financing, acquisition, construction or completion of any project or part thereof; and
- (6) such provision for payment or security of principal of or interest on bonds (including reserve for such purposes) during or after such acquisition or construction as the Authority may determine.

(h) 'Project' means:

- (1) (a) acquisition, construction, reconstruction, repair, alteration, improvement and extension of any building, structure, facility or other improvements, whether or not in existence or under construction;
- (b) purchase and installation of equipment and machinery;
- (c) acquisition and improvement of real estate and the extension or provision of utilities, access roads and other appurtenant facilities; and
- (2) (a) acquisition, financing or refinancing of inventory, raw materials, supplies, work in process, or stock in trade; or

- (b) financing, refinancing or consolidation of secured or unsecured debt, borrowings, or obligations; or
- (c) provision of financing for any other expense incurred in the ordinary course of business; all of which are to be used or occupied by any person in any enterprise promoting employment, either for the manufacturing, processing or assembly of materials or products, or for research or office purposes, including but not limited to, medical and other professional facilities, or for industrial, recreational, hotel er motel facilities, public utility and warehousing, or for commercial and service purposes, including but not limited to, retail outlets, retail shopping centers, restaurant and retail food outlets, and any and all other employment promoting enterprises including but not limited to, motion picture and television studios and facilities: and
- (d) acquisition of any equity interest in, including capital stock of any corporation; or any combination of the above, which the Authority determines will (i) tend to maintain or provide gainful employment opportunities within and for the people of the territory, or (ii) aid, assist and encourage the economic development and re-development of the territory or (iii) maintain or increase the tax base of the territory or (iv) maintain or diversify and expand employment promoting enterprises within the territory.

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- (1) receipts, fees, rentals or other payments to be received on account of lease, mortgage conditional sale or sale, and payments and other income derived from the lease, sale or other disposition of a project:
- (2) money in such reserve and insurance funds or accounts or other funds and accounts (and income from the investment thereof) established in connection with the issuance of bonds or notes for a project or projects; and
- (3) fees, charges or other money to be received by the Authority with respect to projects and contracts with persons.
- (j) 'territory' means the territory of Guam.

Section 53588.02. Application for Assistance. Finding and Determination; Resolution. A copy of any application for assistance under this chapter received by the Authority shall be submitted to, and for the review and advice of the Administrator of the Authority. Prior to making any commitment for such assistance, the Authority shall, by resolution duly adopted, find and determine on the basis of all information reasonably available to it, that such assistance will tend to maintain or provide gainful employment for the inhabitants of the territory, and shall serve a public purpose by contributing to the prosperity, health and general welfare of the inhabitants of the territory and will tend to aid and assist in the economic growth, development or re-development of the territory and such finding and determination shall be conclusive for all purposes of this chapter.

Section 53588.03. Economic Development Project Fund.

(a) The Authority shall establish and maintain a special fund called the 'Economic Development Project Fund' into which shall be deposited such money:

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- (1) as shall be appropriated by the Legislature for the purpose of such Fund;
- (2) if the Authority so determines in any resolution authorizing any particular bonds, as shall be received by the Authority from the sale of such bonds as provided by law;
- (3) as shall be received by the Authority from the repayment of loans made pursuant to this chapter;
- (4) any other money or funds of the Authority which it determines to deposit therein. Money at any time in the Economic Development Project Fund may be used by the Authority for any purpose of this chapter, including but not limited to payment of administrative expenses incurred by the Authority in the performance of its duties, subject only to any agreements with the holders of particular bonds.
- (b) The Authority may, in any resolution authorizing the issuance of bonds, create or authorize the creation within the Economic Development Project Fund of special funds to be held in pledge or otherwise for payment or redemption of such bonds, reserves or other purposes and to covenant as to use and disposition of the money held in such funds.
- (c) Money at any time in the Economic Development

 Project Fund may be used to guarantee loans made to project

 applicants by persons, provided that the Authority determines
 that there is a reasonable prospect for repayment of such

 loans.

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2 Project Pund may be invested in any direct obligations of, or obligations as to which the principal and interest thereof is guaranteed by the United States of America or such other obligations as the Authority may approve.

Section 53588.04. Bonds: Power to Issue, Purposes.

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Section 53588.64. Bonds: Power to Issue, Purposes.
For the purpose of providing funds:

- (a) to pay or cause to be paid all or any part of the cost of any project or projects;
- (b) to make loans to any person in accordance with the provisions of this chapter; and
- (c) for the funding or refunding of any bonds,
 the Authority shall have power to authorize or provide
 for the issuance of bonds pursuant to this chapter.
 Section 53588.05. Bonds: Issuance; Authorization
 by Resolution; Terms.
 - Authority shall have the power to incur indebtedness, borrow money, and issue its bonds for the purposes stated in Section 53588.04 of this chapter. Except as may otherwise be expressly provided by the Authority, every issue of its bonds shall be special obligations of the Authority payable solely from the revenues or money of the Authority specified in the resolution providing for its issuance, subject only to any agreement with the holders of particular bonds pledging any particular revenues or money. Such bonds shall bear such date or dates, mature at such time or times, bear interest at a rate or rates, be in such denominations, be in form, either coupon or registered, carry such conversion or registration privileges, have such rank or priority

be executed in such manner, payable from such source and have such terms of redemption (with or without premium) as such resolution may provide. Bonds of the Authority may be sold by the Authority to public or private sale at such price or prices and under such conditions and terms as the Authority shall determine.

(b) Every bond shall recite that it is not a general indebtedness of the Authority, but rather is a special obligation of the Authority payable solely from the revenues specified in the Resolution providing for its issuance. Every bond shall recite that it is not public indebtedness of the territory as that term is used in Section 11 of the Organic Act of Guam.

Section 53588.06. Bonds; Negotiability. Any provision of any law to the contrary notwithstanding, any bond or other obligation issued pursuant to this chapter shall be fully negotiable for all purposes, and each holder or owner of such a bond or other obligation, or of any coupon appurtenant thereto, by accepting such bond or coupon shall be conclusively deemed to have agreed that such bond, obligation or coupon is and shall be fully negotiable for all purposes, subject in each case to any provisions for registration in the bond, obligation or coupon or in the resolution or indenture authorizing its issuance.

Section 53588.07. Covenants with Bondholders. In order to secure the payment of such bonds and in addition to its other powers, the Authority shall have power by resolution to covenant and agree with the several holders of such bonds, as to:

- (a) the custody, security, use, expenditure or application of the proceeds of the bonds;
- (b) the use, regulation, operation, maintenance, insurance or disposition of all or any part of any project or projects;
- (c) payment of the principal of or interest on the bonds, or any other obligations, and the sources and methods thereof, the rank or priority of any such bonds or obligations as to any lien or security, or the acceleration of the maturity of any such bonds or obligations;
- (d) the use and disposition of any money of the Authority, including all revenues or other money derived or to be derived from any project or projects;
- (e) pledging, setting aside, depositing or trusteeing all or any part of the proceeds, revenues or other money of the Authority to secure the payment of the principal of or interest on the bonds or any other obligations and the power and duties of any trustee with regard thereto;
- (f) the setting aside out of the proceeds, revenues or other money of the Authority of reserves and sinking funds, and the source, custody, security, regulation application and disposition thereof;

- (g) the rents, fees or other charges for the use of any project or projects, including any parts thereof theretofore constructed or acquired and any parts, replacements or improvements thereof thereafter constructed or acquired, and the fixing, establishment, collection and enforcement of the same;
- (h) limitation on the issuance of additional bonds or any other obligations or on the incurrence of indebtedness of the Authority;
- (i) vesting in a trustee or trustees, fiscal or escrow agent or agents within or without the territory such preperty, rights, powers and duties in trust as the Authority may determine and limiting the rights, duties and powers of such trustee or agent;
- (j) payment of costs or expenses incident to the enforcement of the bonds or of the provisions of the resolution or of any covenant or contract with the holders of the bonds;
- (k) the procedure, if any, by which the terms of any covenant or contract with, or duty to, the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given or evidenced; or
- (1) any other matter or course of conduct which, by recital in the resolution is declared to further secure the payment of the principal of or interest on the bonds.

All such provisions of the resolution and all such covenants and agreements shall constitute valid and legally binding contracts between the Authority and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any

such holder or holders by appropriate action, suit or proceeding in any court of competent jurisdiction, or by proceeding in lieu of prerogative writ.

Section 53588.08. Pledge of Revenues; Lien. Any pledge of revenues or other money made by the Authority shall be valid and binding from the time when the pledge is made; the revenues or other money so pledged and thereafter received by the Authority shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act, and the lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the Authority irrespective of whether such parties have notice thereof. Neither the resolution nor any other instrument by which a pledge is created need be filed or recorded except in the records of the Authority.

Authority of the Territory. Neither the members of the Authority nor any person executing bonds issued pursuant to this chapter shall be liable personally on the bonds by reason of the issuance thereof. Bonds or other obligations issued by the Authority pursuant to this chapter shall not be in any way a debt or liability of the territory or of any political subdivision thereof, either legal, moral or otherwise, and nothing in this chapter contained shall be construed to authorize the Authority to incur any indebtedness on behalf of or in any way to obligate the territory and all such bonds shall contain on the face thereof a statement to that effect.

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Section 53588.10. Tax Exemptions; Payments in Lieu of The exercise of the powers granted by this chapter shall constitute the performance of an essential governmental function and the Authority shall not be required to pay any taxes or assessments upon or in respect of a project, or any property of money of the Authority, and the Authority, its projects, property and money and any bonds and notes issued under the provisions of this chapter, their transfer and the income therefrom, including any profit made on the sale thereof, shall at all times be free from taxation of every kind, provided, that any person occupying a project whether as lessee, vendee or otherwise, shall, as long as title there to shall remain in the Authority, pay a payment in lieu of taxes which shall equal the taxes on real and personal property, including water and sewer service charges or assessments, which such person would have been required to pay had it been the owner of such property during the period for which such payment is made and neither the Authority nor its projects, properties, money or bonds and notes shall be obligated, liable or subject to lien of any kind for the enforcement, collection or payment thereof. If and to the extent the proceedings under which the bonds authorized to be issued under the provisions of this chapter so provide, the Authority may agree to cooperate with such person occupying a project, in connection with any administrative or judicial proceedings for determining the validity or amount of such payments and may agree to appoint or designate and reserve the right and for such person to take all action which the Authority may lawfully take in respect of such

payments and all matters relating thereto, provided such person shall bear and pay all costs and expenses of the Authority thereby incurred at the request of such person or by reason of any such action taken by such person in behalf of the Authority. If such person occupying a project has paid the amounts in lieu of taxes required by this section to be paid, such person shall not be required to pay any such taxes as to which payment in lieu thereof has been made to the territory, any other statute to the contrary notwithstanding. Bonds issued pursuant to the provisions of this chapter and the interest income therefrom are exempt from taxation in accordance with the provision of the last sentence of Section 11 of the Organic Act of Guam (Section 1423a, Title 48, U. S. Code).

Security for Performance of Any Act. Notwithstanding any restriction contained in any other law, the territory, its efficers, boards, commissions, departments or other agencies, all banks, bankers, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, investment companies and other persons carrying on a banking or investment business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries, and all other persons whatsoever who now are or may hereafter be authorized to invest in bonds or other obligations of the territory, may properly and legally invest any sinking funds, money or other funds, including capital, belonging to them or

within their contract in any bonds or notes issued by the Authority under the provisions of this chapter; and the bonds and notes are made securities which may properly and legally be deposited with and received for the performance of any act whenever any evidence of indebtedness of the territory for any purpose for which the deposit of bonds or other obligations of the territory is now or may hereafter be authorized by law.

Section 53588.12. Sureties or Collateral for Deposits of Authority. All banks, bankers, trust companies, savings banks, investment companies, savings and loan associations and other financial institutions or persons carrying on a banking or financial business are authorized to give to the Authority a good and sufficient undertaking with such sureties as shall be approved by the Authority to the effect that such bank or financial institution as hereinbefore described shall faithfully keep and pay over to the order of or upon the warrant of the Authority or its authorized agent all such funds as may be deposited with it by the Authority and agreed interest thereon, at such times or upon such demands as may be agreed with the Authority or in lieu of such sureties, deposit with the Authority or its authorized agent or any trustee therefor or for the holders of any bonds, as collateral, such securities as the Authority may approve. The deposits of the Authority may be evidenced by a depository collateral agreement in such form and upon such terms and conditions as may be agreed upon by the Authority and such bank or banking institution.

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Section 53588.13. Inapplicability of Other Laws. The sections of this chapter shall be deemed to provide a complete method for the doing of things authorized thereby and shall be regarded as not in conflict with, or as restrictive of powers conferred by any other laws, and the provisions of this chapter shall be complete authority for the issuance of bonds by the Authority and the provisions of any other laws shall not apply to the issuance of such bonds.

Section 53588.14. Severability. If any section, part, phrase, or provision of this chapter or the application thereof to any person, project or circumstances, be adjudged invalid by any court of competent jurisdiction, such judgment shall be confined in its operation to the section, part, phrase, provision or application directly involved in the controversy in which such judgment shall have been rendered and shall not effect or impair the validity of the remainder of this chapter or the application thereof to other persons, projects or circumstances.

Section \$3588.15. Property of Authority; Exemption from Execution or Other Judicial Process. All property of the Authority shall be exempt from levy and sale by virtue of an execution and no execution or other judicial process shall issue against the same nor shall any judgment against the Authority be a charge or lien upon its property; provided, that nothing herein contained shall apply to or limit the rights of the holder of any bonds to pursue any remedy for the enforcement of any pledge of lien given by the Authority on or with respect to any project or any revenues or other money."

Section 4. Part XVI of Section 3 of Public Law 16-44 is 2 amended to read:

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GUAM ELECTION COMMISSION

			Appropriation From					
			Item &	. (General	Cash	Federal	
			Subtotal	<u>Total</u>	<u>Pund</u>	Fund	Fund	
(A)	Gen	eral Operation	s					
	1.	Personnel						
	•	Services	\$123,496	ep (Marie Marie Ma	\$123,496			
			(8.0 FTE)		(8.0 FTE)			
	2.	Operating						
		Expenses	133,239		133,239			
	3.	Lease of						
		Office Space	20,000		20,000			
	4.	Utilities						
		A. Telephone	3,500		3,500			
	5.	Board Stipene	1					
		Pursuant to		•				
:		Section 6911		•				
		of the Gover	rment					
		Code	3,000		3,000			
						· .		
			.ee	\$283,235	\$283,23	5		
PAR	r IV	I GRAND TOTAL		\$283,239	\$283,23	<u> </u>	14	